Regulations 1700 Section 100

Complete Rule Making File

OAL Approval with Approved Text Regulation 1700

Index

- 1. Form 400 and Proposed Regulation 1700
- 2. Statement of Explanation

Other Documents Relied upon

- A. Chief Counsel Memo Dated 03/04/10
- B. Approved Minutes, 03/25/10
- C. BOE "Section 100 Change" Recommendation
- D. Reporters Transcript, 03/25/10

State of California Office of Administrative Law

In re:

Board of Equalization

Regulatory Action:

Title 18, California Code of Regulations

Adopt sections:

Amend sections: 1602.5, 1700

Repeal sections:

NOTICE OF APPROVAL OF CHANGES WITHOUT REGULATORY EFFECT

California Code of Regulations, Title 1, Section 100

OAL File No. 2010-0406-02 N

Sections 1602.5 and 1700 of title 18 contain examples for calculating applicable tax using a 6% tax rate. This change without regulatory effect replaces the out-dated 6% tax rate, which currently does not apply anywhere in California, with an 8.25% tax rate in the examples for calculating applicable tax.

OAL approves this change without regulatory effect as meeting the requirements of California Code of Regulations, Title 1, section 100.

Date:

5/13/2010

Debra M. Cornez

Assistant Chief Counse

For:

SUSAN LAPSLEY

Director

Original: Ramon Hirsig

Copy: Richard Bennion

OFFICE OF ADMINISTRATIVE LAW

300 Capitol Mall, Suite 1250 Sacramento, CA 95814 (916) 323-6225 FAX (916) 323-6826

SUSAN LAPSLEY Director



MEMORANDUM

TO:

Richard Bennion

FROM:

OAL Front Desk

DATE:

5/19/2010

RE:

Return of Approved Rulemaking Materials

OAL File No. 2010-0406-02N

OAL hereby returns this file your agency submitted for our review (OAL File No. 2010-0406-02N regarding Reporting Methods for Grocers).

If this is an approved file, it contains a copy of the regulation(s) stamped "ENDORSED APPROVED" by the Office of Administrative Law and "ENDORSED FILED" by the Secretary of State. The effective date of an approved file is specified on the Form 400 (see item B.5). (Please Note: The 30th Day after filing with the Secretary of State is calculated from the date the Form 400 was stamped "ENDORSED FILED" by the Secretary of State.)

DO NOT DISCARD OR DESTROY THIS FILE

Due to its legal significance, you are required by law to preserve this rulemaking record. Government Code section 11347.3(d) requires that this record be available to the public and to the courts for possible later review. Government Code section 11347.3(e) further provides that "....no item contained in the file shall be removed, altered, or destroyed or otherwise disposed of." See also the Records Management Act (Government Code section 14740 et seq.) and the State Administrative Manual (SAM) section 1600 et seq.) regarding retention of your records.

If you decide not to keep the rulemaking records at your agency/office or at the State Records Center, you may transmit it to the State Archives with instructions that the Secretary of State shall not remove, alter, or destroy or otherwise dispose of any item contained in the file. See Government Code section 11347.3(f).

Enclosures

NOTICE FILE NUMBER	REGULATORY ACT	0406-02 <i>V</i>	EMERGENCY NUMBER	ENDORSED FILED IN THE OFFICE OF
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Text of Proposed Changes to

Title 18. Public Revenue

Regulation 1602.5. Reporting Methods for Grocers.

(a) Food Products Exemption-In General. . . . (unchanged).

					,	
(b) Repor	ting Methods (unchanged).					
(1) Pu	rchase-Ratio Method (unch	anged).				
(A	A) (unchanged).					
(E	B) (unchanged).					
(0	C) (unchanged).					
(I	O) (unchanged).					
(E	E) (unchanged).					
) (unchanged).					
	1 (unchanged).					
	2 (unchanged).					
	3 (unchanged).					
	4 (unchanged).			·		
	A (unchanged).					
	B (unchanged).					
	C (unchanged).			•		
is co	3) Sales tax reimbursement collection included in total sales is an alloumputation of the purchase-rationles tax included follows:	wable deduction	. An exai	mple of the	;	

1. Taxable grocery purchases......\$40,000

2. Add sales tax adjustment (68.25%* x Item 1)	<u>,300</u>
3. Adjusted taxable grocery purchases (Item 1 + Item 2) 42,40043	,300
4. Exempt food products purchases	
5. Total grocery purchases including sales tax (Item 3 + Item 4) 172,4001	73,300
6. Exempt food products ratio (Item 4 divided by Item 5)	<u>.01</u> %
7. Total sales including sales tax	•
8. Nongrocery taxable sales including sales tax	
(if such sales are not accurately segregated,	
mark up nongrocery taxable cost of goods sold to	
compute sales-add 6 <u>8.25</u> %* sales tax to total)**	
9. Grocery sales including sales tax (Item 7 - Item 8) 222,588	
10. Exempt food products sales (Item 6 x Item 9)	
11. Sales of taxable items including sales tax (Item 7 - Item 10) 86,2348	<u> 87,125</u>
12. Less taxable items purchased with food stamps	
(2% of total food stamps redeemed for period,	
e.g., 2% x \$100,000)	
13. Taxable Measure including sales tax (Item 11 - Item 12) 84,2348	
14. Sales tax included (6/1068.25/108.25* x Item 13)	
15. Measure of tax (Item 13 - Item 14)	
16. Sales tax payable (6 <u>8.25</u> %* x Item 15)	<u>6,488</u>
(2) Modified Purchase-Ratio Method (unchanged).	
(2) Patail Inventory Method and Markin Method (iinchanged)	
(3) Retail Inventory Method and Markup Method (unchanged).	
(3) Retail Inventory Method and Markup Method (unchanged). (A) (unchanged).	
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 (A) (unchanged). 1 (unchanged). 2 (unchanged). 3 (unchanged). 4 (unchanged). 5 (unchanged). 6 (unchanged). (B) (unchanged). 	

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B... (unchanged).
                  a. . . . (unchanged).
                  b. . . . (unchanged).
                  c... (unchanged).
                  d. . . . (unchanged).
               C... (unchanged).
               D... (unchanged).
               E... (unchanged).
               F.... (unchanged).
   (4) Electronic Scanning Systems. . . . (unchanged).
(c) Food Stamps. . . . (unchanged).
(d) Shrinkage. . . . (unchanged).
    (1)\dots (unchanged).
    (2) \dots (unchanged).
(e) List of Methods Not Exhaustive. . . . (unchanged).
(f) Audits. . . . (unchanged).
* Use applicable tax rate -tax rate of 68.25% used for illustration purposes.
** ... (unchanged).
1 ... (unchanged).
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Note: Authority cited: Sections 7051 and 7051.5, Revenue and Taxation Code. Reference: Sections 6359 and 6373, Revenue and Taxation Code.

Regulation 1700. Reimbursement for Sales Tax. (a) Reimbursement for Sales Tax. (1) Addition of Sales Tax Reimbursement. . . . (unchanged). (2) Presumptions. . . . (unchanged). (A) . . . (unchanged). (B) . . . (unchanged). (C) . . . (unchanged). 1... (unchanged). 2. . . . (unchanged). (3) Reimbursement Schedules. . . . (unchanged). (b) Excess Tax Reimbursement. (1) Definition. . . . (unchanged). (2) Procedure upon Ascertainment of Excess Tax Reimbursement. . . . (unchanged). (3) Evidence Sufficient to Establish that Excess Amounts have been or will be Returned to Customer. (A) . . . (unchanged). 1. . . . (unchanged). 2. . . . (unchanged). (B) . . . (unchanged). 1... (unchanged). 2. . . . (unchanged).

(5) Particular Applications. (Examples at 68.25 percent tax rate.)

(A) Discounts and trading stamps.

(4) Offsets. . . . (unchanged).

1. Discounts. A retailer who allows discounts on sales prices but charges customers tax reimbursement computed upon the prices before the discount is deducted is collecting excess reimbursement.

For example, a sale is made for \$100 plus \$68.25 as tax reimbursement. Upon payment for the item the purchaser is allowed a discount of 20 percent of the sales price of \$100 but the \$68.25 tax reimbursement is excluded from the computation. Since the retailer is deducting the amount of the discount, \$20, from taxable gross receipts, the retailer is actually paying a tax of only \$4.806.60, i.e., 68.25 percent of \$80, and has retained excessive tax reimbursement of \$1.201.65.

2. Trading Stamps. A retailer who issues trading stamps or similar evidences of patronage may deduct as cash discounts the cost to the retailer of the stamps or other indicia (hereinafter called "stamps") issued in connection with taxable retail sales. A retailer who deducts the cost of stamps as a cash discount in computing the tax payable to the state, but who charges tax reimbursement on the full sales price of the goods, collects more tax reimbursement than the retailer pays to the state. The following illustration shows why this is true: If a retailer collects sales tax reimbursement of \$68.25 on a \$100 sale but gives the customer trading stamps which cost the retailer \$2 and then deducts the \$2 as a cash discount when reporting taxable receipts, the retailer will pay a tax of only \$5.888.08 (68.25 percent of \$98).

The retailer must follow one of the three following procedures:

```
a... (unchanged).
b... (unchanged).
c... (unchanged).
(B)... (unchanged).
(C)... (unchanged).
(D)... (unchanged).
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Note: Authority cited: Section 7051, Revenue and Taxation Code. Reference: Section 6901.5, Revenue and Taxation Code; and Section 1656.1, Civil Code. Leases, see also regulation 1660; Meals, tips and other charges as tax-included amounts, see regulation 1603; "Free meals," charging reimbursement on, see regulation 1670; Trading stamps generally, see regulation 1671; Trade-ins generally, see regulation 1654.

Perised 5-12-2010 DMC

CHANGES WITHOUT REGULATORY EFFECT UNDER CALIFORNIA CODE OF REGULATIONS, TITLE 1, SECTION 100

Statement of Explanation

Changes to Title 18. Public Revenue

Regulation 1602.5, Reporting Methods for Grocers Regulation 1700, Reimbursement for Sales Tax

A. Factual Basis

Subdivision (b)(1)(G) of California Code of Regulations, title 18, section (Regulation) 1602.5, Reporting Methods for Grocers, includes an example showing how grocers can calculate the applicable sales and use tax using the purchase-ratio method. Subdivision (b)(5)(A) of Regulation 1700, Reimbursement for Sales Tax, contains two examples showing how retailers can mistakenly calculate and collect excess tax reimbursement in transactions involving discounts and trading stamps. However, the example in Regulation 1602.5 and the examples in Regulation 1700 use an out-dated 6 percent tax rate, which does not currently apply anywhere in California. Therefore, the State Board of Equalization (Board) proposes to update all three examples so that they utilize an 8.25 percent tax rate because California sales and use tax rates currently range from 8.25 percent to 10.75 percent, and 8.25 percent will continue to be the operative rate in some areas of California after the temporary 1 percent tax rate increase authorized by Revenue and Taxation Code sections 6051.7 and 6201.7 expires.

The Board has determined that the changes to Regulation 1602.5 and 1700 are appropriate for processing under Rule 100 because they merely change the tax rates used in examples, not the actual tax rates that apply to specific transactions, and therefore do not have any regulatory effect and do not materially alter any requirement, right, responsibility, condition, prescription, or other regulatory element of any California Code of Regulations provision.

B. Proposed Changes to Regulation 1602.5

Proposed changes to Regulation 1602.5:

Regulation 1602.5. Reporting Methods for Grocers.

- (a) Food Products Exemption-In General. . . . (unchanged).
- (b) Reporting Methods. . . . (unchanged).

¹ The tax rate refers to the cumulative rates at which the state sales and use tax (Rev. & Tax Code, § 6001 et seq.), the Bradley-Burns Uniform Local Sales and Use Tax (Rev. & Tax. Code, § 7200 et seq.), and local Transactions and Use Tax are computed in a given jurisdiction, such as a city or county.

² For ease of reference, there is a chart available at http://www.boe.ca.gov/news/sp111500att.htm, which shows each component of the 8.25 percent rate.

³ For ease of reference, the specific sales and use tax rates applicable in the various California cities and counties are available on the Board's Website at http://www.boe.ca.gov/sutax/pam71.htm.

(1) Purchase-Ratio Method. . . . (unchanged).

(A) . . . (unchanged).

(B) . . . (unchanged).

(C) . . . (unchanged).

(D) . . . (unchanged).

(E) . . . (unchanged).

(F) . . . (unchanged).

2 (unchanged).

3 (unchanged).

4 (unchanged).

B (unchanged).

C... (unchanged).

(G) Sales tax reimbursement collected in accordance with Regulation 1700 which is included in total sales is an allowable deduction. An example of the computation of the purchase-ratio method which provides for an adjustment for sales tax included follows:

1. Taxable grocery purchases	\$40,000 2,400 3,300 4 2,400 43,300
Adjusted taxable grocery purchases (Item 1 + Item 2) Exempt food products purchases	130,000
5. Total grocery purchases including sales tax (Item 3 + Item 4)	172,400 173,300
6. Exempt food products ratio (Item 4 divided by Item 5)	75.41 <u>75.01</u> %
7. Total sales including sales tax	254,088
8. Nongrocery taxable sales including sales tax	
(if such sales are not accurately segregated,	
mark up nongrocery taxable cost of goods sold to	
compute sales-add 68.25%* sales tax to total)**	31,500
9. Grocery sales including sales tax (Item 7 - Item 8)	222,588
10. Exempt food products sales (Item 6 x Item 9)	167,85 4 <u>166,963</u>
11. Sales of taxable items including sales tax (Item 7 - Item 10)	86,23 4 <u>87,125</u>

12. Less taxable items purchased with food stamps (2% of total food stamps redeemed for period, e.g., 2% x \$100,000)	2,000 84,234<u>85,125</u> 4,768<u>6,488</u> 79,466 <u>78,637</u> <u>4,768</u> <u>6,488</u>
(2) Modified Purchase-Ratio Method (unchanged).	
(3) Retail Inventory Method and Markup Method (unchanged).	
(A) (unchanged).	
1 (unchanged).	
2 (unchanged).	
3 (unchanged).	
4 (unchanged).	
5 (unchanged).	
6 (unchanged).	
(B) (unchanged).	
1 (unchanged).	
2 (unchanged).	
A (unchanged).	
B (unchanged).	
a (unchanged).	
b (unchanged).	
c (unchanged).	
d (unchanged).	
C (unchanged).	

D. . . . (unchanged).

E (unchanged).
F (unchanged).
(4) Electronic Scanning Systems (unchanged).
(c) Food Stamps (unchanged).
(d) Shrinkage (unchanged).
(1) (unchanged).
(2) (unchanged).
(e) List of Methods Not Exhaustive (unchanged).
(f) Audits (unchanged).

* Use applicable tax rate -tax rate of 68.25% used for illustration purposes.
** (unchanged).
1 (unchanged).
Note: Authority cited: Sections 7051 and 7051.5, Revenue and Taxation Code. Reference: Sections 6359 and 6373, Revenue and Taxation Code.
C. Proposed Changes to Regulation 1700
Proposed changes to Regulation 1700
Regulation 1700. Reimbursement for Sales Tax.
(a) Reimbursement for Sales Tax.
(1) Addition of Sales Tax Reimbursement (unchanged).
(2) Presumptions (unchanged).
(A) (unchanged).
(B) (unchanged).
(C) (unchanged).

- 1... (unchanged).
- 2. . . . (unchanged).
- (3) Reimbursement Schedules. . . . (unchanged).
- (b) Excess Tax Reimbursement.
 - (1) Definition. . . . (unchanged).
 - (2) Procedure upon Ascertainment of Excess Tax Reimbursement. . . . (unchanged).
 - (3) Evidence Sufficient to Establish that Excess Amounts have been or will be Returned to Customer.
 - (A) . . . (unchanged).
 - 1.... (unchanged).
 - 2.... (unchanged).
 - (B) . . . (unchanged).
 - 1.... (unchanged).
 - 2.... (unchanged).
 - (4) Offsets. . . . (unchanged).
 - (5) Particular Applications. (Examples at 68.25 percent tax rate.)
 - (A) Discounts and trading stamps.
 - 1. Discounts. A retailer who allows discounts on sales prices but charges customers tax reimbursement computed upon the prices before the discount is deducted is collecting excess reimbursement.

For example, a sale is made for \$100 plus \$68.25 as tax reimbursement. Upon payment for the item the purchaser is allowed a discount of 20 percent of the sales price of \$100 but the \$68.25 tax reimbursement is excluded from the computation. Since the retailer is deducting the amount of the discount, \$20, from taxable gross receipts, the retailer is actually paying a tax of only \$4.806.60, i.e., 68.25 percent of \$80, and has retained excessive tax reimbursement of \$1.201.65.

2. Trading Stamps. A retailer who issues trading stamps or similar evidences of patronage may deduct as cash discounts the cost to the retailer of the stamps or other indicia (hereinafter called "stamps") issued in connection with taxable retail sales. A retailer who deducts the cost of stamps as a cash discount in computing the tax payable to the state, but who charges tax reimbursement on the full sales price of the

goods, collects more tax reimbursement than the retailer pays to the state. The following illustration shows why this is true: If a retailer collects sales tax reimbursement of \$68.25 on a \$100 sale but gives the customer trading stamps which cost the retailer \$2 and then deducts the \$2 as a cash discount when reporting taxable receipts, the retailer will pay a tax of only \$5.888.08 (68.25 percent of \$98).

The retailer must follow one of the three following procedures:

```
a... (unchanged).
b... (unchanged).
c... (unchanged).
(B)... (unchanged).
(C)... (unchanged).
(D)... (unchanged).
(6) Rights of Customers... (unchanged).
```

Note: Authority cited: Section 7051, Revenue and Taxation Code. Reference: Section 6901.5, Revenue and Taxation Code; and Section 1656.1, Civil Code. Leases, see also regulation 1660; Meals, tips and other charges as tax-included amounts, see regulation 1603; "Free meals," charging reimbursement on, see regulation 1670; Trading stamps generally, see regulation 1671; Trade-ins generally, see regulation 1654.

CHANGES WITHOUT REGULATORY EFFECT UNDER CALIFORNIA CODE OF REGULATIONS, TITLE 1, SECTION 100

Statement of Explanation

Changes to Title 18. Public Revenue

Regulation 1602.5, Reporting Methods for Grocers Regulation 1700, Reimbursement for Sales Tax

A. Factual Basis

Subdivision (b)(1)(G) of California Code of Regulations, title 18, section (Regulation) 1602.5, Reporting Methods for Grocers, includes an example showing how grocers can calculate the applicable sales and use tax using the purchase-ratio method. Subdivision (b)(5)(A) of Regulation 1700, Reimbursement for Sales Tax, contains two examples showing how retailers can mistakenly calculate and collect excess tax reimbursement in transactions involving discounts and trading stamps. However, the example in Regulation 1602.5 and the examples in Regulation 1700 use an out-dated 6 percent tax rate, which does not currently apply anywhere in California. Therefore, the State Board of Equalization (Board) proposes to update all three examples so that they utilize an 8.25 percent tax rate because California sales and use tax rates currently range from 8.25 percent to 10.75 percent, and 8.25 percent will continue to be the operative rate in some areas of California after the temporary 1 percent tax rate increase authorized by Revenue and Taxation Code sections 6051.7 and 6201.7 expires.³

The Board has determined that the changes to Regulation 1602.5 and 1700 are appropriate for processing under Rule 100 because they merely change the tax rates used in examples, not the actual tax rates that apply to specific transactions, and therefore do not have any regulatory effect and do not materially alter any requirement, right, responsibility, condition, prescription, or other regulatory element of any California Code of Regulations provision.

B. Proposed Changes to Regulation 1602.5

Proposed changes to Regulation 1602.5:

Regulation 1602.5. Reporting Methods for Grocers.

- (a) Food Products Exemption-In General. . . . (unchanged).
- (b) Reporting Methods. . . . (unchanged).

¹ The tax rate refers to the cumulative rates at which the state sales and use tax (Rev. & Tax Code, § 6001 et seq.), the Bradley-Burns Uniform Local Sales and Use Tax (Rev. & Tax. Code, § 7200 et seq.), and local Transactions and Use Tax are computed in a given jurisdiction, such as a city or county.

² For ease of reference, there is a chart available at http://www.boe.ca.gov/news/sp111500att.htm, which shows each component of the 8.25 percent rate.

³ For ease of reference, the specific sales and use tax rates applicable in the various California cities and counties are available on the Board's Website at http://www.boe.ca.gov/sutax/pam71.htm.

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(1) Purchase-Ratio Method. . . . (unchanged).
(A) . . . (unchanged).
(B) . . . (unchanged).
(C) . . . (unchanged).
(D) . . . (unchanged).
(E) . . . (unchanged).
(F) . . . (unchanged).
2 . . . (unchanged).
3 . . . (unchanged).
4 . . . (unchanged).
B . . . . (unchanged).
C . . . (unchanged).
```

(G) Sales tax reimbursement collected in accordance with Regulation 1700 which is included in total sales is an allowable deduction. An example of the computation of the purchase-ratio method which provides for an adjustment for sales tax included follows:

1. Taxable grocery purchases	\$40,000
2. Add sales tax adjustment (6 <u>8.25</u> %* x Item 1)	2,400 3,300
3. Adjusted taxable grocery purchases (Item 1 + Item 2)	42,400<u>43,300</u>
4. Exempt food products purchases	130,000
5. Total grocery purchases including sales tax (Item 3 + Item 4)	172,400 173,300
6. Exempt food products ratio (Item 4 divided by Item 5)	75.41 75.01%
7. Total sales including sales tax	254,088
8. Nongrocery taxable sales including sales tax	
(if such sales are not accurately segregated,	
mark up nongrocery taxable cost of goods sold to	
compute sales-add 68.25%* sales tax to total)**	31,500
9. Grocery sales including sales tax (Item 7 - Item 8)	222,588
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11. Sales of taxable items including sales tax (Item 7 - Item 10)	86,23 4 <u>87,125</u>

12. Less taxable items purchased with food stamps (2% of total food stamps redeemed for period, e.g., 2% x \$100,000)	2,000 84,23 4 <u>85,125</u> 4,768<u>6,488</u> 79,466 <u>78,637</u> <u>4,768</u> <u>6,488</u>
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3 (unchanged).	
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A (unchanged).	
B (unchanged).	
a (unchanged).	
b (unchanged).	
c (unchanged).	
d (unchanged).	
C (unchanged).	

D. . . . (unchanged).

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E... (unchanged).
               F.... (unchanged).
   (4) Electronic Scanning Systems. . . . (unchanged).
(c) Food Stamps. . . . (unchanged).
(d) Shrinkage. . . . (unchanged).
   (1) . . . (unchanged).
    (2) \dots (unchanged).
(e) List of Methods Not Exhaustive. . . . (unchanged).
(f) Audits. . . . (unchanged).
* Use applicable tax rate -tax rate of 68.25% used for illustration purposes.
** . . . (unchanged).
1 . . . (unchanged).
Note: Authority cited: Sections 7051 and 7051.5, Revenue and Taxation Code. Reference:
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(a) Reimbursement for Sales Tax.
    (1) Addition of Sales Tax Reimbursement. . . . (unchanged).
    (2) Presumptions. . . . (unchanged).
       (A) . . . (unchanged).
       (B) . . . (unchanged).
       (C) . . . (unchanged).
```

- 1.... (unchanged).
 2.... (unchanged).
 (3) Reimbursement Schedules.... (unchanged).
 (b) Excess Tax Reimbursement.
 - (1) Definition. . . . (unchanged).
 - (2) Procedure upon Ascertainment of Excess Tax Reimbursement. . . . (unchanged).
 - (3) Evidence Sufficient to Establish that Excess Amounts have been or will be Returned to Customer. . . . (unchanged).

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(A) \dots (unchanged).
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- 1... (unchanged).
- 2.... (unchanged).
- (B) . . . (unchanged).
 - 1.... (unchanged).
 - 2. . . . (unchanged).
- (4) Offsets. . . . (unchanged).
- (5) Particular Applications. (Examples at 68.25 percent tax rate.)
 - (A) Discounts and trading stamps.
 - 1. Discounts. A retailer who allows discounts on sales prices but charges customers tax reimbursement computed upon the prices before the discount is deducted is collecting excess reimbursement.

For example, a sale is made for \$100 plus \$6<u>8.25</u> as tax reimbursement. Upon payment for the item the purchaser is allowed a discount of 20 percent of the sales price of \$100 but the \$6<u>8.25</u> tax reimbursement is excluded from the computation. Since the retailer is deducting the amount of the discount, \$20, from taxable gross receipts, the retailer is actually paying a tax of only \$4.806.60, i.e., 6<u>8.25</u> percent of \$80, and has retained excessive tax reimbursement of \$1.201.65.

2. Trading Stamps. A retailer who issues trading stamps or similar evidences of patronage may deduct as cash discounts the cost to the retailer of the stamps or other indicia (hereinafter called "stamps") issued in connection with taxable retail sales. A retailer who deducts the cost of stamps as a cash discount in computing the tax payable to the state, but who charges tax reimbursement on the full sales price of the

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The retailer must follow one of the three following procedures:

```
a... (unchanged).
b... (unchanged).
c... (unchanged).
(B)... (unchanged).
(C)... (unchanged).
(D)... (unchanged).
(6) Rights of Customers... (unchanged).
```

1

Note: Authority cited: Section 7051, Revenue and Taxation Code. Reference: Section 6901.5, Revenue and Taxation Code; and Section 1656.1, Civil Code. Leases, see also regulation 1660; Meals, tips and other charges as tax-included amounts, see regulation 1603; "Free meals," charging reimbursement on, see regulation 1670; Trading stamps generally, see regulation 1671; Trade-ins generally, see regulation 1654.

("OBD") systems on used 2010 and subsequent heavy duty engines, amends the OBD regulation that specifies the required capabilities of OBD systems installed in passenger cars, light duty trucks, and medium duty vehicles, and updates the regulation that specifies the emission standards pertinent to OBD systems and other requirements applicable to 2010 and subsequent heavy—duty engines.

Title 13

California Code of Regulations

ADOPT: 1971.5 AMEND: 1968,2, 1971.1

Filed 05/18/2010 Effective 06/17/2010

Agency Contact: Amy Whiting (916) 322–6533

File#2010–0407–01 BOARD OF EOUALIZATION

Innocent Spouse or Registered Domestic Partner Relief from Liability

The State Board of Equalization adopted sections 1004, 1032, 1124.1, 1249, 1336, 1422.1, 2251, 2303.1, 2433, 2571, 3022, 3302.1, 3502.1, 4106 and 4903 in title 18 of the California Code of Regulations to provide for relief for innocent spouses and registered domestic partners from liability under the Alcoholic Beverage Tax Law, Cigarette and Tobacco Products Tax Law, Diesel Fuel Tax Law, Emergency Telephone Users Surcharge Law, Energy Resources Surcharge Law, Fee Collection Procedures Law, Hazardous Substances Tax Law, Integrated Waste Management Fee Law, Motor Vehicle Fuel Tax Law, Oil Spill Response, Prevention, and Administration Fees Law, Private Railroad Car Tax Law, Timber Yield Tax Law, Underground Storage Tank Maintenance Law, or Fuel Tax Law.

Title 18

California Code of Regulations

ADOPT: 1004, 1032, 1124.1, 1249, 1336, 1422.1, 2251, 2303.1, 2433, 2571, 3022, 3302.1, 3502.1,

4106, 4903

Filed 05/18/2010

Effective 06/17/2010

Agency Contact:

Richard Bennion

(916) 445-2130

File#2010-0406-01 BOARD OF EQUALIZATION Membership Fees

This change without regulatory effect deletes subdivision (c) of section 1584 which states "The provisions of this regulation are operative January 1, 1996" because all of the reporting periods that began prior to January 1, 1996, ended more than 14 years ago, the Board does not expect to issue any new notices of determina-

tion or receive any new claims for refund for those reporting periods because of statutory deadlines, and therefore, the reporting periods are closed for all material regulatory purposes.

Title 18

California Code of Regulations

AMEND: 1584 Filed 05/13/2010 Agency Contact:

Richard Bennion (916) 445–2130

File#2010-0406-02

BOARD OF EQUALIZATION

Reporting Methods for Grocers

Sections 1602.5 and 1700 of title 18 contain examples for calculating applicable tax using a 6% tax rate. This change without regulatory effect replaces the outdated 6% tax rate, which currently does not apply anywhere in California, with an 8.25% tax rate in the examples for calculating applicable tax.

Title 18

California Code of Regulations

AMEND: 1602.5, 1700

Filed 05/13/2010

Agency Contact: Richard Bennion

(916) 445–2130

File#2010-0415-07

BUREAU OF AUTOMOTIVE REPAIR

Motor Vehicle Inspection Program Definitions

This Section 100 change without regulatory effect amends the existing Motor Vehicle Inspection Program definitions regulation by rearranging the definitions into alphabetical order.

Title 16

California Code of Regulations

AMEND: 3340.1

Filed 05/19/2010

Agency Contact: Steven Hill

(916) 255-2135

File#2010-0330-01

CALIFORNIA EMERGENCY MANAGEMENT AGENCY

Office of Emergency Services — Change of Agency Name and Corrections

This change without regulatory effect implements Assembly Bill 38, Chapter 372, of 2008. Assembly Bill 38 changed the name of the agency from the Office of Emergency Services (OES) to the California Emergency Management Agency (Cal EMA) and changed the title of the head of the agency from Director to Secretary. This change without regulatory effect also made corrective grammar, spelling, alphabetizing, cross-reference, Authority and Reference Citation, and punctua-

Regulation 1700 Section 100

Index

- 1. Form 400 and Proposed Regulation 1700
- 2. Statement of Explanation

STD. 400 (REV. 01-09) NOTICE FILE NUMBER	REGULATORY ACT	TON NUMBER	EMERGENCY NUMBER	
Z-	2010-04	406-02N		
	For use by Office of Admir	nistrative Law (OAL) o	nly	7
		2010 AF	R-6 AM 8:40	·
•			FFICE OF	
		ADMINI	STRATIVE LAW	
NOTICE			REGULATIONS	
State Board of Equalization				AGENCY FILE NUMBER (If any)
A. PUBLICATION OF NOTICE	E (Complete for pul	blication in Notice	Register)	
1. SUBJECT OF NOTICE		TITLE(8)	FIRST SECTION AFFECTED	2. REQUESTED PUBLICATION DATE
NOTICE TYPE Notice re Proposed		INTACT PERSON	TELEPHONE NUMBER	FAX NUMBER (Optional)
Regulatory Action Other				
ar Dan		And the second s		
B. SUBMISSION OF REGULA	ATIONS (Complete w	hen submitting r	egulations)	
subject of regulation(s)Reporting Methods for Groce	re		1b. ALL PREVIOUS RELATI	ED OAL REGULATORY ACTION NUMBER(8)
2. SPECIFY CALIFORNIA CODE OF REGULATIONS		title 26, if texics related)		
SECTION(S) AFFECTED	ADOPT			
(List all section number(s) individually. Attach	AMEND			
additional sheet if needed.)	1602.5, 1700			
TITLE(8)	REPEAL			
3. TYPE OF FILING				
Regular Rulemaking (Gov. Code §11346)	Certificate of Compliance: below certifies that this ag	The agency officer named	Emergency Readopt (Gov. Code, §11346.1(h))	Changes Without Regulatory
Resubmittal of disapproved or withdrawn nonemergency filing (Gov. Code §§11349.3,	provisions of Gov. Code 5! before the emergency reg	§11346.2-11347.3 either julation was adopted or	File & Print	Effect (Cal. Code Regs., title 1, \$100)
11349.4) Emergency (Gov. Code,	within the time period req		Other (Specify)	
\$11346.1(b))	emergency filing (Gov. Co		THE DI II EMAKING EII E (Cal. Code Bear title 1	644 and Gou Code \$11247 1)
4. ALL BEGINNING AND ENDING DATES OF AVAIL	LABILITY OF MODIFIED REGULATION:	S AND/OR MATERIAL ADDED TO	O THE RULEMAKING FILE (Cal. Code Regs. title 1,	544 and Gov. Code 511347.1)
4. ALL BEGINNING AND ENDING DATES OF AVAIL 5. EFFECTIVE DATE OF CHANGES (Gov. Code, 5\$ 1 Effective 30th day after	LABILITY OF MODIFIED REGULATION:	S AND/OR MATERIAL ADDED TO	O THE RULEMAKING FILE (Cal. Code Regs. title 1, thanges Without Effective other (Specify)	§44 and Gov. Code §11347.1)
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4. ALL BEGINNING AND ENDING DATES OF AVAILABLE SETS OF AVAILABLE S	ILABILITY OF MODIFIED REGULATION: 11343.4, 11346.1(d); Cal. Code Regs., Effective on filing with Secretary of State DIRE NOTICE TO, OR REVIEW, Co. 399) (SAM \$6660) ad copy of the regulation of the company of the transfer on this form, that it am the head of the dof the agency, and an	S AND/OR MATERIAL ADDED TO title 1, \$100) \$100 C Regula DNSULTATION, APPROVAL Fair Politica TELEPHONE NUMBER (916) 445-2130 on(s) is a true and cout the information she agency taking the	hanges Without tory Effect other (Specify) OR CONCURRENCE BY, ANOTHER AGEN I Practices Commission FAX NUMBER (Optional) (916) 324-3984 Orrect copy specified on this form ils action,	CY OR ENTITY State Fire Marshal E-MAIL ADDRESS (Optional)

Text of Proposed Changes to

Title 18. Public Revenue

Regulation 1602.5. Reporting Methods for Grocers.

(a) Food Products Exemption-In General (unchanged)	ged).			
(b) Reporting Methods (unchanged).				
(1) Purchase-Ratio Method (unchanged).				
(A) (unchanged).				
(B) (unchanged).				
(C) (unchanged).				
(D) (unchanged).				
(E) (unchanged).				
(F) (unchanged).				
1 (unchanged).				
2 (unchanged).				
3 (unchanged).				
4 (unchanged).				
A (unchanged).				
B (unchanged).				
C (unchanged).				
(G) Sales tax reimbursement collected in accordistic included in total sales is an allowable deduct computation of the purchase-ratio method which sales tax included follows:	ion. An exan	ple of th	ne	

1. Taxable grocery purchases......\$40,000

2. Add sales tax adjustment (68.25%* x Item 1)
Adjusted taxable grocery purchases (Item 1 + Item 2)
Exempt food products purchases
5. Total grocery purchases including sales tax (Item 3 + Item 4) 172,400173,300
5. Exempt food products ratio (Item 4 divided by Item 5)
7. Total sales including sales tax
8. Nongrocery taxable sales including sales tax
(if such sales are not accurately segregated,
mark up nongrocery taxable cost of goods sold to
compute sales-add 68.25%* sales tax to total)**
O. Grocery sales including sales tax (Item 7 - Item 8) 222,588
0. Exempt food products sales (Item 6 x Item 9)
1. Sales of taxable items including sales tax (Item 7 - Item 10) 86,23487,125
2. Less taxable items purchased with food stamps
(2% of total food stamps redeemed for period,
e.g., 2% x \$100,000)
3. Taxable Measure including sales tax (Item 11 - Item 12)
4. Sales tax included (6/1068.25/108.25* x Item 13)
5. Measure of tax (Item 13 - Item 14)
6. Sales tax payable (68.25%* x Item 15)
(2) Modified Purchase-Ratio Method (unchanged).
(2) D + 4 1 T + + 3 A - A - A - A 3 A A A - A 3 A A A A
(3) Retail Inventory Method and Markup Method (unchanged).
(3) Retail inventory Method and Markup Method (unchanged). (A) (unchanged).
(A) (unchanged).
(A) (unchanged). 1 (unchanged).
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 (A) (unchanged). 1 (unchanged). 2 (unchanged). 3 (unchanged). 4 (unchanged). 5 (unchanged).
 (A) (unchanged). 2 (unchanged). 3 (unchanged). 4 (unchanged). 5 (unchanged). 6 (unchanged). (B) (unchanged).
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(A) (unchanged). 1 (unchanged). 2 (unchanged). 3 (unchanged). 4 (unchanged). 5 (unchanged). 6 (unchanged). (B) (unchanged).

```
B... (unchanged).
                  a. . . . (unchanged).
                  b. . . . (unchanged).
                  c... (unchanged).
                  d. . . . (unchanged).
              C... (unchanged).
              D.... (unchanged).
               E.... (unchanged).
               F.... (unchanged).
   (4) Electronic Scanning Systems. . . . (unchanged).
(c) Food Stamps. . . . (unchanged).
(d) Shrinkage. . . . (unchanged).
   (1) \dots (unchanged).
   (2) \dots (unchanged).
(e) List of Methods Not Exhaustive. . . . (unchanged).
(f) Audits. . . . (unchanged).
* Use applicable tax rate -tax rate of 68.25% used for illustration purposes.
** ... (unchanged).
1 ... (unchanged).
```

Note: Authority cited: Sections 7051 and 7051.5, Revenue and Taxation Code. Reference: Sections 6359 and 6373, Revenue and Taxation Code.

Text of Proposed Changes to Regulation 1700. Reimbursement for Sales Tax.

(a) Reimbursement for Sales Tax.
(1) Addition of Sales Tax Reimbursement (unchanged).
(2) Presumptions (unchanged).
(A) (unchanged).
(B) (unchanged).
(C) (unchanged).
1 (unchanged).
2 (unchanged).
(3) Reimbursement Schedules (unchanged).
(b) Excess Tax Reimbursement.
(1) Definition (unchanged).
(2) Procedure upon Ascertainment of Excess Tax Reimbursement (unchanged).
(3) Evidence Sufficient to Establish that Excess Amounts have been or will be Returned to Customer (unchanged).
(A) (unchanged).
1 (unchanged).
2 (unchanged).
(B) (unchanged).
1 (unchanged).
2 (unchanged).
(4) Offsets (unchanged).
(5) Particular Applications. (Examples at 68.25 percent tax rate.)
(A) Discounts and trading stamps.

1. Discounts. A retailer who allows discounts on sales prices but charges customers tax reimbursement computed upon the prices before the discount is deducted is collecting excess reimbursement.

For example, a sale is made for \$100 plus \$68.25 as tax reimbursement. Upon payment for the item the purchaser is allowed a discount of 20 percent of the sales price of \$100 but the \$68.25 tax reimbursement is excluded from the computation. Since the retailer is deducting the amount of the discount, \$20, from taxable gross receipts, the retailer is actually paying a tax of only \$4.806.60, i.e., 68.25 percent of \$80, and has retained excessive tax reimbursement of \$1.201.65.

2. Trading Stamps. A retailer who issues trading stamps or similar evidences of patronage may deduct as cash discounts the cost to the retailer of the stamps or other indicia (hereinafter called "stamps") issued in connection with taxable retail sales. A retailer who deducts the cost of stamps as a cash discount in computing the tax payable to the state, but who charges tax reimbursement on the full sales price of the goods, collects more tax reimbursement than the retailer pays to the state. The following illustration shows why this is true: If a retailer collects sales tax reimbursement of \$68.25 on a \$100 sale but gives the customer trading stamps which cost the retailer \$2 and then deducts the \$2 as a cash discount when reporting taxable receipts, the retailer will pay a tax of only \$5.888.08 (68.25 percent of \$98).

The retailer must follow one of the three following procedures:

```
a... (unchanged).
b... (unchanged).
c... (unchanged).
(B)... (unchanged).
(C)... (unchanged).
(D)... (unchanged).
(6) Rights of Customers... (unchanged).
```

Note: Authority cited: Section 7051, Revenue and Taxation Code. Reference: Section 6901.5, Revenue and Taxation Code; and Section 1656.1, Civil Code. Leases, see also regulation 1660; Meals, tips and other charges as tax-included amounts, see regulation 1603; "Free meals," charging reimbursement on, see regulation 1670; Trading stamps generally, see regulation 1671; Trade-ins generally, see regulation 1654.

CHANGES WITHOUT REGULATORY EFFECT UNDER CALIFORNIA CODE OF REGULATIONS, TITLE 1, SECTION 100

Statement of Explanation

Changes to Title 18. Public Revenue

Regulation 1602.5, Reporting Methods for Grocers Regulation 1700, Reimbursement for Sales Tax

A. Factual Basis

Subdivision (b)(1)(G) of California Code of Regulations, title 18, section (Regulation) 1602.5, *Reporting Methods for Grocers*, includes an example showing how grocers can calculate the applicable sales and use tax using the purchase-ratio method. Subdivision (b)(5)(A) of Regulation 1700, *Reimbursement for Sales Tax*, contains two examples showing how retailers can mistakenly calculate and collect excess tax reimbursement in transactions involving discounts and trading stamps. However, the example in Regulation 1602.5 and the examples in Regulation 1700 use an out-dated 6 percent tax rate, which does not currently apply anywhere in California. Therefore, the State Board of Equalization (Board) proposes to update all three examples so that they utilize an 8.25 percent tax rate because California sales and use tax rates currently range from 8.25 percent to 10.75 percent, and 8.25 percent will continue to be the operative rate in some areas of California after the temporary 1 percent tax rate increase authorized by Revenue and Taxation Code sections 6051.7 and 6201.7 expires.³

The Board has determined that the changes to Regulation 1602.5 and 1700 are appropriate for processing under Rule 100 because they merely change the tax rates used in examples, not the actual tax rates that apply to specific transactions, and therefore do not have any regulatory effect and do not materially alter any requirement, right, responsibility, condition, prescription, or other regulatory element of any California Code of Regulations provision.

B. Proposed Changes to Regulation 1602.5

Proposed changes to Regulation 1602.5:

Regulation 1602.5. Reporting Methods for Grocers.

- (a) Food Products Exemption-In General. . . . (unchanged).
- (b) Reporting Methods. . . . (unchanged).

¹ The tax rate refers to the cumulative rates at which the state sales and use tax (Rev. & Tax Code, § 6001 et seq.), the Bradley-Burns Uniform Local Sales and Use Tax (Rev. & Tax. Code, § 7200 et seq.), and local Transactions and Use Tax are computed in a given jurisdiction, such as a city or county.

² For ease of reference, there is a chart available at http://www.boe.ca.gov/news/sp111500att.htm, which shows each component of the 8.25 percent rate.

³ For ease of reference, the specific sales and use tax rates applicable in the various California cities and counties are available on the Board's Website at http://www.boe.ca.gov/sutax/pam71.htm.

- (1) Purchase-Ratio Method. . . . (unchanged).
 (A) . . . (unchanged).
 (B) . . . (unchanged).
 (C) . . . (unchanged).
 (D) . . . (unchanged).
 (E) . . . (unchanged).
 (F) . . . (unchanged).
 2 . . . (unchanged).
 3 . . . (unchanged).
 4 . . . (unchanged).
 A . . . (unchanged).
 B . . . (unchanged).
 C . . . (unchanged).
 - (G) Sales tax reimbursement collected in accordance with Regulation 1700 which is included in total sales is an allowable deduction. An example of the computation of the purchase-ratio method which provides for an adjustment for sales tax included follows:

 Taxable grocery purchases Add sales tax adjustment (68.25%* x Item 1) Adjusted taxable grocery purchases (Item 1 + Item 2) 	\$40,000 2,400 3,300 42,400 43,300
4. Exempt food products purchases	130,000
5. Total grocery purchases including sales tax (Item 3 + Item 4)	172,400 <u>173,300</u>
6. Exempt food products ratio (Item 4 divided by Item 5)	75.41 <u>75.01</u> % 254,088
8. Nongrocery taxable sales including sales tax (if such sales are not accurately segregated,	234,088
mark up nongrocery taxable cost of goods sold to	
compute sales-add 68.25%* sales tax to total)**	31,500
9. Grocery sales including sales tax (Item 7 - Item 8)	222,588
10. Exempt food products sales (Item 6 x Item 9)11. Sales of taxable items including sales tax (Item 7 - Item 10)	167,854 <u>166,963</u> 86,234 <u>87,125</u>

12. Less taxable items purchased with food stamps (2% of total food stamps redeemed for period, e.g., 2% x \$100,000)	2,000 84,234 <u>85,12</u> 4,768 <u>6,488</u> 79,466 <u>78,63</u> 4,768 <u>6,488</u>
(2) Modified Purchase-Ratio Method (unchanged).	
(3) Retail Inventory Method and Markup Method (unchanged).	
(A) (unchanged).	
1 (unchanged).	
2 (unchanged).	
3 (unchanged).	
4 (unchanged).	
5 (unchanged).	
6 (unchanged).	
(B) (unchanged).	
1 (unchanged).	
2 (unchanged).	
A (unchanged).	
B (unchanged).	
a (unchanged).	
b (unchanged).	
c (unchanged).	
d (unchanged).	
C (unchanged).	
D (unchanged).	

```
E... (unchanged).
              F. . . . (unchanged).
   (4) Electronic Scanning Systems. . . . (unchanged).
(c) Food Stamps. . . . (unchanged).
(d) Shrinkage. . . . (unchanged).
   (1) \dots (unchanged).
   (2) \dots (unchanged).
(e) List of Methods Not Exhaustive. . . . (unchanged).
(f) Audits. . . . (unchanged).
* Use applicable tax rate -tax rate of 68.25% used for illustration purposes.
** ... (unchanged).
<sup>1</sup>...(unchanged).
Note: Authority cited: Sections 7051 and 7051.5, Revenue and Taxation Code. Reference:
Sections 6359 and 6373, Revenue and Taxation Code.
C. Proposed Changes to Regulation 1700
Proposed changes to Regulation 1700
Regulation 1700. Reimbursement for Sales Tax.
(a) Reimbursement for Sales Tax.
    (1) Addition of Sales Tax Reimbursement. . . . (unchanged).
    (2) Presumptions. . . . (unchanged).
       (A) . . . (unchanged).
       (B) \dots (unchanged).
```

(C) . . . (unchanged).

- 1... (unchanged).
- 2.... (unchanged).
- (3) Reimbursement Schedules. . . . (unchanged).
- (b) Excess Tax Reimbursement.
 - (1) Definition. . . . (unchanged).
 - (2) Procedure upon Ascertainment of Excess Tax Reimbursement. . . . (unchanged).
 - (3) Evidence Sufficient to Establish that Excess Amounts have been or will be Returned to Customer. . . . (unchanged).
 - (A) ... (unchanged).
 - 1.... (unchanged).
 - 2.... (unchanged).
 - (B) ... (unchanged).
 - 1... (unchanged).
 - 2. . . . (unchanged).
 - (4) Offsets. . . . (unchanged).
 - (5) Particular Applications. (Examples at 68.25 percent tax rate.)
 - (A) Discounts and trading stamps.
 - 1. Discounts. A retailer who allows discounts on sales prices but charges customers tax reimbursement computed upon the prices before the discount is deducted is collecting excess reimbursement.

For example, a sale is made for \$100 plus \$68.25 as tax reimbursement. Upon payment for the item the purchaser is allowed a discount of 20 percent of the sales price of \$100 but the \$68.25 tax reimbursement is excluded from the computation. Since the retailer is deducting the amount of the discount, \$20, from taxable gross receipts, the retailer is actually paying a tax of only \$4.806.60, i.e., 68.25 percent of \$80, and has retained excessive tax reimbursement of \$1.201.65.

2. Trading Stamps. A retailer who issues trading stamps or similar evidences of patronage may deduct as cash discounts the cost to the retailer of the stamps or other indicia (hereinafter called "stamps") issued in connection with taxable retail sales. A retailer who deducts the cost of stamps as a cash discount in computing the tax payable to the state, but who charges tax reimbursement on the full sales price of the

goods, collects more tax reimbursement than the retailer pays to the state. The following illustration shows why this is true: If a retailer collects sales tax reimbursement of \$68.25 on a \$100 sale but gives the customer trading stamps which cost the retailer \$2 and then deducts the \$2 as a cash discount when reporting taxable receipts, the retailer will pay a tax of only \$5.888.08 (68.25 percent of \$98).

The retailer must follow one of the three following procedures:

```
a... (unchanged).
b... (unchanged).
c... (unchanged).
(B)... (unchanged).
(C)... (unchanged).
(D)... (unchanged).
(6) Rights of Customers... (unchanged).
```

Note: Authority cited: Section 7051, Revenue and Taxation Code. Reference: Section 6901.5, Revenue and Taxation Code; and Section 1656.1, Civil Code. Leases, see also regulation 1660; Meals, tips and other charges as tax-included amounts, see regulation 1603; "Free meals," charging reimbursement on, see regulation 1670; Trading stamps generally, see regulation 1671; Trade-ins generally, see regulation 1654.

State of California Board of Equalization

Memorandum

To : Mr. Ramon J. Hirsig

Executive Director, MIC:73

Date: March 4, 2010

From: Kristine Cazadd, Chief Counsel

Legal Department, MIC:83

Subject: Board Meeting—March 25, 2010

Item J

Chief Counsel's Rulemaking Calendar

Regulation 1700, Reimbursement for Sales Tax

Sales and Use Tax Regulation 1700, Reimbursement for Sales Tax, includes examples of how tax is calculated with discounts and trading stamps. The tax rate used in the examples is 6 percent. However, the tax rates in California now range from 8.25 to 10.75 percent and 8.25 percent will remain an active tax rate after the 1 percent temporary tax rate increase authorized by Revenue and Taxation Code sections 6051.7 and 6201.7 expires. As such, staff believes that the Board should update the examples using an 8.25 percent tax rate. Therefore, we request your approval to place proposed revisions to Regulation 1700 subdivision (b)(5) and (b)(5)(A) on the Chief Counsel's Rulemaking Calendar for March 25, 2010, for Board authorization to amend the examples under Rule 100, without the normal notice and public hearing process. These changes are appropriate for processing under Rule 100 because they are changes without regulatory effect and do not materially alter any requirement, right, responsibility, condition, prescription, or other regulatory element of any California Code of Regulations provision.

Attached is a strikeout and underline version of Regulation 1700 showing the updated examples.

If you have any questions regarding this request, please let me know or contact Mr. Bradley Heller at 324-2657.

Recommendation by:

Approved:

ristine Cazadd Chief Counsel

Ramon J. Hirsig, Executive Director

Approved:

BOARD APPROVED

At the <u>2/25/10</u> Board Meeting

Randie L. Henry, Deputy Director Sales and Use Tax Department

Diane Olson, Chief

Board Proceedings Division

Attachments

cc (all with attachments):

Ms. Randie L. Henry (MIC 43)

Ms. Diane Olson (MIC 80)

Mr. Randy Ferris (MIC 82)

Mr. Bradley Heller (MIC 82)

Mr. Jeffrey L. McGuire (MIC 92)

Mr. Geoffrey E. Lyle (MIC 50)

Ms. Leila Hellmuth (MIC 50)

Ms. Lynn Whitaker (MIC 50)

Regulation 1700. REIMBURSEMENT FOR SALES TAX.

Reference: Section 6901.5, Revenue and Taxation Code; Section 1656.1, Civil Code.

Meals, tips and other charges as tax-included amounts, see Regulation 1603.

(a) REIMBURSEMENT FOR SALES TAX.

- (1) ADDITION OF SALES TAX REIMBURSEMENT. Whether a retailer may add sales tax reimbursement to the sales price of the tangible personal property sold at retail to a purchaser depends solely upon the terms of the agreement of sale.
- (2) PRESUMPTIONS. Certain presumptions concerning the addition of sales tax reimbursement are created by Civil Code Section 1656.1. It shall be presumed that the parties agreed to the addition of sales tax reimbursement to the sales price of tangible personal property sold at retail to a purchaser if:
 - (A) The agreement of sale expressly provides for such addition of sales tax reimbursement;
 - (B) Sales tax reimbursement is shown on the sales check or other proof of sale; or
- **(C)** The retailer posts in his or her premises in a location visible to purchasers, or includes on a price tag or in an advertisement or other printed material directed to purchasers, a notice to the effect that reimbursement for sales tax will be added to the sales price of all items or certain items, whichever is applicable.

It shall be presumed that the property, the gross receipts from the sale of which is subject to the sales tax, is sold at a price which includes tax reimbursement if the retailer posts in his or her premises, or includes on a price tag or in an advertisement (whichever is applicable) one of the following notices:

- 1. "All prices of taxable items include sales tax reimbursement computed to the nearest mill."
- 2. "The price of this item includes sales tax reimbursement computed to the nearest mill."
- (3) REIMBURSEMENT SCHEDULES. Each retailer who adds to the sales price of tangible personal property sold at retail an amount from a consumer in reimbursement of the sales tax upon gross receipts shall compute the amount of reimbursement by reference to schedules prepared by the board pursuant to Civil Code Section 1656.1 or by mathematical computation as described below. Schedules are available from the local district board offices for the various applicable rates. Reimbursement on sales prices in excess of those shown in the schedules provided by the board may be computed by applying the applicable tax rate to the sales price, rounded off to the nearest cent by eliminating any fraction less than one-half cent and increasing any fraction of one-half cent or over to the next higher cent.

(b) EXCESS TAX REIMBURSEMENT.

- (1) DEFINITION. When an amount represented by a person to a customer as constituting reimbursement for sales tax is computed upon an amount that is not taxable or is in excess of the taxable amount and is actually paid by the customer to the person, the amount so paid is excess tax reimbursement. Excess tax reimbursement is charged when reimbursement is computed on a transaction which is not subject to tax, when reimbursement is computed on an amount in excess of the amount subject to tax, when reimbursement is computed using a tax rate higher than the rate imposed by law, and when mathematical or clerical errors result in an overstatement of the reimbursement on a billing.
- (2) PROCEDURE UPON ASCERTAINMENT OF EXCESS TAX REIMBURSEMENT. Whenever the board ascertains that a person has collected excess tax reimbursement, the person will be afforded an opportunity to refund the excess collections to the customers from whom they were collected. In the event of failure or refusal of the person to make such refunds, the board will make a determination against the person for the amount of the excess tax reimbursement collected and not previously paid to the state, plus applicable interest and penalty.
- (3) EVIDENCE SUFFICIENT TO ESTABLISH THAT EXCESS AMOUNTS HAVE BEEN OR WILL BE RETURNED TO CUSTOMER.
- (A) If a person already has refunded to each customer amounts collected as reimbursement for tax in excess of the tax due, this may be evidenced by any type of record which can be verified by audit such as:
 - 1. Receipts or cancelled checks.
- 2. Books of account showing that credit has been allowed the customer as an offset against an existing indebtedness owed by the customer to the person.

- (B) If a person has not already made sales tax reimbursement refunds to each customer but desires to do so rather than incur an obligation to the state, the person must:
- 1. Inform in writing each customer from whom an excess amount was collected that the excess amount collected will be refunded to the customer or that, at the customer's option, the customer will be credited with such amount, and
- 2. The person must obtain and retain for verification by the board an acknowledgment from the customer that the customer has received notice of the amount of indebtedness of the person to the customer.
- (4) OFFSETS. If a person who has collected excess tax reimbursement on a transaction fails or refuses to refund it to the customer from whom it was collected, the excess tax reimbursement shall be offset against any tax liability of the taxpayer on the same transaction. Any excess tax reimbursement remaining after the offset must be refunded to the customer or paid to the state. The offset can be made when returns are filed, when a determination is issued, or when a refund is claimed. Such offsets can be made only on a transaction by transaction basis. Tax reimbursement collected on a specific transaction can be used only to satisfy a tax liability arising from the same transaction. The "same transaction" means all activities involved in the acquisition and disposition of the same property. The "same transaction" may involve several persons, such as a vendor, a subcontractor, a prime contractor, and the final customer; or a vendor, a lessor, and a series of sublessors. Tax reimbursement can be offset against the tax liability of the taxpayer whether the liability was satisfied by paying sales tax reimbursement to a vendor, paying use tax to a vendor, or paying use tax to the state.

An offset of a taxpayer's own tax liability against tax reimbursement collected from a customer can be made only with respect to transactions in which possession of the property upon which the taxpayer's tax liability is based is transferred, either permanently or temporarily, to the customer, as in the case of construction contracts or leases. A taxpayer such as a repairman or printer who uses shop supplies or printing aids in performing a job for a customer cannot offset the tax liability arising from the use of the supplies or aids against tax reimbursement collected from the customer.

A person who claims that a tax liability on a transaction should be offset against tax reimbursement paid to the state by another person has the burden of proving that tax reimbursement was in fact paid to the state on the same transaction by the other person. In the absence of such proof no offset will be allowed. The offset allowances explained above are procedural changes mandated by statute and apply to all proceedings pending before the board on and after September 7, 1982.

(5) PARTICULAR APPLICATIONS. (Examples at 6-8.25 percent tax rate.)

(A) DISCOUNTS AND TRADING STAMPS.

1. Discounts. A retailer who allows discounts on sales prices but charges customers tax reimbursement computed upon the prices before the discount is deducted is collecting excess reimbursement.

For example, a sale is made for \$100 plus \$6-8.25 as tax reimbursement. Upon payment for the item the purchaser is allowed a discount of 20 percent of the sales price of \$100 but the \$68.25 tax reimbursement is excluded from the computation. Since the retailer is deducting the amount of the discount, \$20, from taxable gross receipts, the retailer is actually paying a tax of only \$4.896.60, i.e., 68.25 percent of \$80, and has retained excessive tax reimbursement of \$1.201.65.

2. Trading Stamps. A retailer who issues trading stamps or similar evidences of patronage may deduct as cash discounts the cost to the retailer of the stamps or other indicia (hereinafter called "stamps") issued in connection with taxable retail sales. A retailer who deducts the cost of stamps as a cash discount in computing the tax payable to the state, but who charges tax reimbursement on the full sales price of the goods, collects more tax reimbursement than the retailer pays to the state. The following illustration shows why this is true: If a retailer collects sales tax reimbursement of \$6-8.25 on a \$100 sale but gives the customer trading stamps which cost the retailer \$2 and then deducts the \$2 as a cash discount when reporting taxable receipts, the retailer will pay a tax of only \$5.888.08 (6-8.25 percent of \$98).

The retailer must follow one of the three following procedures:

- a. Adjust the price upon which tax reimbursement is computed so it will correspond to the price upon which the retailer computes the tax paid by the retailer to the state.
- b. Consider the price which determines the number of stamps to be given a customer as the total amount paid by the customer, inclusive of that portion charged as reimbursement for sales tax.
- c. Take no deduction from gross receipts in computing tax to be paid to the state on account of the cost of stamps given to customers.

(B) CONSTRUCTION CONTRACTORS. (See Regulation 1521 (18 CCR 1521) for application of tax to construction contractors generally.) A contractor furnishes and installs materials under a lump sum construction contract for the improvement of real property and collects tax reimbursement on the total contract price. As the contractor is the consumer of materials furnished and installed in the performance of the lumpsum contract, the tax reimbursement collected on the total contract price constitutes excess tax reimbursement. Such excess tax reimbursement must be returned to the customer or paid to the state. However, offsets will be allowed as explained in (b) (4).

Under a lump-sum contract to improve real property, a subcontractor furnishes and installs materials which were required without the payment of sales or use tax. The prime contractor collects tax reimbursement from the prime contractor's customer on the total contract price and pays all of the tax reimbursement collected to the state. The subcontractor's use tax liability on the materials consumed in performing the contract will be offset against the tax reimbursement paid to the state by the prime contractor, and the subcontractor has no further tax liability on the transaction. The tax reimbursement paid to the state by the prime contractor in excess of the use tax liability of the subcontractor will be refunded to the prime contractor only if it is returned to the customer.

- (C) LESSORS OF MOBILE TRANSPORTATION EQUIPMENT. A lessor of mobile transportation equipment purchases such equipment under a resale certificate and collects tax reimbursement on the rental receipts, but pays no tax to the state. The lessor must pay tax on the purchase price of the equipment since a timely election to measure the tax by fair rental value was not made. The tax reimbursement collected on rental receipts is excess tax reimbursement. Such excess tax reimbursement must be returned to the lessee or paid to the state. However, offsets will be allowed as explained in (b) (4). (See Regulation 1661 (18 CCR1661) for application of tax to leases of mobile transportation equipment.)
- **(D) OTHER LESSORS OF TANGIBLE PERSONAL PROPERTY.** A lessor purchases property and pays sales tax reimbursement to the vendor. The property is leased in the same form as acquired and tax reimbursement is collected on the rental receipts. Tax reimbursement collected on rental receipts must be returned to the lessee or paid to the state to the extent that it exceeds the tax liability measured by the purchase price. (See Regulation 1660 (18 CCR 1660) for application of tax to leases, generally.)
- (6) RIGHTS OF CUSTOMERS. The provisions of this regulation with respect to offsets do not necessarily limit the rights of customers to pursue refunds from persons who collected tax reimbursement from them in excess of the amount due.

Thursday, March 25, 2010

Sales and Use Tax Regulation 1700, Reimbursement for Sales Tax

Bradley Heller, Tax Counsel, Tax and Fee Program Division, Legal Department, made introductory remarks regarding staff's request for authorization to complete Rule 100 changes to update the tax rates used in the examples included in the regulation. (Exhibit 3.9.)

Action: Upon motion of Ms. Steel, seconded by Mr. Horton and unanimously carried, Ms. Yee, Mr. Horton, Ms. Alby, Ms. Steel and Ms. Mandel voting yes, the Board authorized the amendment of examples in the regulation as recommended by staff.

OTHER CHIEF COUNSEL MATTERS

Request for Resolution Concerning Coverage for BOE Volunteers

Sharon Brady Silva, Tax Counsel, Lisa Fien, Chief, Human Resources Division, presented staff's request for Board adoption of a resolution regarding workers' compensation coverage for volunteers performing services to the agency in order to ensure compliance with the requirements of Labor Code section 3363.5. (Exhibit 3.10.)

Action: Upon motion of Mr. Horton, seconded by Ms. Steel and unanimously carried, Ms. Yee, Mr. Horton, Ms. Alby, Ms. Steel and Ms. Mandel voting yes, the Board adopted the resolution as recommended by staff.

ADMINISTRATIVE SESSION

ADMINISTRATIVE MATTERS, CONSENT

With respect to the Administrative Matters, Consent Agenda, upon a single motion of Ms. Steel, seconded by Ms. Alby and unanimously carried, Ms. Yee, Mr. Horton, Ms. Alby, Ms. Steel and Ms. Mandel voting yes, the Board made the following orders:

Action: Adopt the following resolutions extending its best wishes on their respective retirements and its appreciation for their service to the State Board of Equalization and the State of California. (Exhibit 3.11.)

Sandra Kay Ellerson, Tax Technician III, Out-of-State Sacramento Office, Sales and Use Tax Department

Harold J. Scott, Business Tax Compliance Supervisor, Return Analysis Unit, Sales and Use Tax Department

Elena A. Shroyer, Tax Technician III, Out-of-State Sacramento Office, Sales and Use Tax Department

Luis Torres, Business Taxes Specialist I, Can Nuys Office Edward Toussaint, Business Taxes Representative, Culver City Office Estelita B. Velasquez, Tax Technician III, San Diego Office Brenda Ward, Associate Personnel Analyst, Human Resources Division

BOARD OF EQUALIZATION REGULATORY ACTION IN ACCORDANCE WITH OAL SECTION 100 (CHANGE WITHOUT REGULATORY EFFECT)

RULE/REG 1700

REASON FOR CHANGE (check those applicable)				
	renumbering, reordering, or relocating regulatory provision			
	deleting regulatory provision for which all statutory or constitutional authority has been repealed			
	deleting regulatory provision held invalid in a judgment that has become final, entered by a California court of competent jurisdiction, a US District Court located in the State of California, the US Court of Appeals for the Ninth Circuit, or the US Supreme Court			
	revising structure, syntax, cross-reference, grammar, or punctuation			
	changing an "authority" or "reference" citation			
	making consistent with changed California statute if (A) provision is inconsistent with and superseded by changed statute; and (B) Board has no discretion to adopt a change which differs in substance from this proposal			
Ø	changing without regulatory effect, not otherwise described above			
Therefore, I recommend that these amendments be submitted to OAL as a change without regulatory effect and without public hearing.				
Prepared by Jynn Whitelan Date 1-12-10				
Approvals				
Division Chief Date 222/10				
Deputy Director XXXIIIX Date 2-23-10				
Assistant Chief Counsel Per Page Date 2/24/10				
Chief Counsel Kristine Cazada Date 2/24/10				
Chief Counsel Scale (10 Date 2/24/10 Date 3/2/10				

After approval, forward to next on list. In the event of disapproval, return to preparer.

- (a) Subject to the approval of OAL as provided in subsections (c) and (d), an agency may add to, revise or delete text published in the California Code of Regulations without complying with the rulemaking procedure specified in Article 5 of the APA only if the change does not materially alter any requirement, right, responsibility, condition, prescription or other regulatory element of any California Code of Regulations provision. The addition, revision or deletion is a "change without regulatory effect." Changes without regulatory effect include, but are not limited to:"
 - (1) renumbering, reordering, or relocating a regulatory provision;
 - (2) deleting a regulatory provision for which all statutory or constitutional authority has been repealed;
 - (3) deleting a regulatory provision held invalid in a judgment that has become final, entered by a California court of competent jurisdiction, a United States District Court located in the State of California, the United States Court of Appeals for the Ninth Circuit, or the United States Supreme Court; however, OAL shall not approve any proposed change without regulatory effect if the change is based on a superior court decision which invalidated the regulatory provision solely on the grounds that the underlying statute was unconstitutional;
 - (4) revising structure, syntax, cross-reference, grammar, or punctuation;
 - (5) changing an "authority" or "reference" citation for a regulation; and,
 - (6) making a regulatory provision consistent with a changed California statute if both the following conditions are met:
 - (A) the regulatory provision is inconsistent with an superseded by the changed statute, and
 - (B) the adopting agency has no discretion to adopt a change which differs in substance from the one chosen.
- (b) In submitting a change without regulatory effect to OAL for review the agency shall:
 - (1) submit seven copies of the regulation with an addition shown in underline or italics and a deletion shown in strike-out; and
 - (2) attach to each copy a completed Form 400, with at least one Form 400 bearing an original signature; and
 - (3) submit a written statement explaining why the change does not materially alter any requirement, right, responsibility, condition, prescription or other regulatory element of any California Code of Regulations provision.
- (c) OAL shall determine whether a change submitted is a change without regulatory effect within 30 working days of its receipt. OAL shall send written notification of the determination to the agency which submitted the changes.
- (d) If OAL determines that the submitted change is a change without regulatory effect, OAL shall file it with the Secretary of State and have it published in the California Code of Regulations.

BEFORE THE CALIFORNIA STATE BOARD OF EQUALIZATION

450 N STREET

SACRAMENTO, CALIFORNIA

REPORTER'S TRANSCRIPT

MARCH 25, 2010

ITEM J

SECTION 100 CHANGES

- J1 SALES AND USE TAX REGULATION 1525.7
 - J2 SALES AND USE TAX REGULATION 1584
- J3 SALES AND USE TAX REGULATION 1602.5
- J4 SALES AND USE TAX REGULATION 1700

Reported by: Juli Price Jackson
No. CSR 5214

1		
2		PRESENT
3		
4	For the Board of Equalization:	Betty T. Yee Chair
5		Jerome E. Horton
6		Vice-Chair
7		Barbara Alby Acting Member
8		Michelle Steel
9		Member
10		Marcy Jo Mandel Appearing for John
11		Chiang, State Controller (per Government Code
12		Section 7.9)
13		Diane G. Olson Chief, Board
14		Proceedings Division
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1	450 N STREET
2	SACRAMENTO, CALIFORNIA
3	MARCH 25, 2010
4	000
5	MS. YEE: Okay, our next matter?
6	MS. OLSON: Our next matter is J1, Sales and
7	Use Tax Regulation 1525.7, Rural Investment Tax
8	Exemption.
9	MS. STEEL: Go through all the Js together?
10	MS. YEE: Yeah, I think so.
11	Good morning, Mr. Heller.
12	MR. HELLER: Good morning, Madam excuse me,
13	Madam Chair, Members of the Board.
14	My name's Bradley Heller. I'm here with the
15	Legal Department.
16	MS. YEE: Okay.
17	MR. HELLER: And before I begin, I just wanted
18	to note that Ms. Steel had asked staff to review the
19	Board's sales and use tax regulations to insure that
20	they're current and recommend any necessary updates.
21	And today's proposed Rule 100 changes, as well
22	as the Rule 100 changes from January, are the result of
23	that review and staff's recommendations.
24	MS. YEE: Excellent, great.
25	MR. HELLER: But, first of all, for item J1
26	this morning, I'm here to request the Board's
27	authorization to repeal Regulation 1525.7, the Rural
28	Investment Tax Exemption, under Rule 100, because the

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1
       statutory authority for the regulation, Revenue and
2
       Taxation Code Section 6378.1 was repealed by its own
3
       terms effective January 1, 2006.
                 MS. YEE:
                           Okay. Let me -- without objection,
5
       Members -- have you summarize each of these.
6
                 I think we'll take them all up on one vote.
7
                 MR. HELLER: Perfect.
8
                 MS. YEE:
                           Thank you.
9
                              And then for item J2, we're here
                 MR. HELLER:
10
       to request the Board's authorization to delete
11
       subdivision (c) from Regulation 1584, Membership Fees,
12
       under Rule 100 because the January 1, 1996 operative
13
       date is no longer necessary.
14
                 For item J3, I am here to request the Board's
15
       authorization to update the example in Regulation
16
       1602.5, Reporting Methods for Grocers, illustrating the
17
       application of the purchase -- excuse me, purchase ratio
18
       method to use a current tax rate, also under Rule 100.
19
                 Then similarly for item J4, I am here to
20
       request the Board's authorization to update the examples
21
       in Regulation 1700, Reimbursement for Sales Tax,
22
       illustrating the application of tax to discounts and
23
       trading stamps to use a current tax rate, also under
24
       Rule 100.
25
                 MS. YEE:
                           Okay.
                                  Thank you very much,
26
       Mr. Heller.
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Comments, Members?

Hearing none, is there a motion?

27

28

1	MS. STEEL: So moved.
2	MS. YEE: Motion by Ms. Steel
3	MR. HORTON: Second.
4	MS. YEE: second by Mr. Horton.
5	Without objection, the motion carries to
6	request authorization for each of the items under J1
7	through J4, thank you.
8	MR. HELLER: Thank you.
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1	REPORTER'S CERTIFICATE
2	
3	State of California)
4) ss
5	County of Sacramento)
6	
7	I, JULI PRICE JACKSON, Hearing Reporter for the
8	California State Board of Equalization certify that on
9	MARCH 25, 2010 I recorded verbatim, in shorthand, to the
10	best of my ability, the proceedings in the
11	above-entitled hearing; that I transcribed the shorthand
12	writing into typewriting; and that the preceding pages 1
13	through 5 constitute a complete and accurate
14	transcription of the shorthand writing.
15	
16	Dated: MAY 2, 2010
17	
18	
19	the Once person
20	JULI PRICE JACKSON
21	Hearing Reporter
22	
23	
24	
25	
26	
27	